

# Dillon Road Joint Powers Authority

*Cabazon Band of Mission Indians  
City of Coachella  
Twenty-Nine Palms Band of Mission Indians*

Meeting Location:  
City Hall Council Chamber  
1515 Sixth Street, Coachella, California  
(760) 398-3502  
[www.fantasyspringsresort.com](http://www.fantasyspringsresort.com)  
[www.coachella.org](http://www.coachella.org)  
[www.29palmstribе.org](http://www.29palmstribе.org)

## AGENDA

OF A SPECIAL MEETING  
OF THE  
DILLON ROAD  
JOINT POWERS AUTHORITY

**January 30, 2020**  
4:00 PM

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### **CALL TO ORDER:**

### **ROLL CALL:**

### **APPROVAL OF AGENDA:**

“At this time the Authority may announce any items being pulled from the agenda or continued to another date or request the moving of an item on the agenda.”

### **PRESENTATIONS:**

None.

### **NEW BUSINESS:**

1. Resolution No. DR-2020-01, a Resolution of the Dillon Road Joint Powers Authority authorizing the City of Coachella to utilize its Local Code for applying for Highway Bridge Project funds, designating the City of Coachella as the lead agency under the California Environmental Quality Act, and delegating authority to the City of Coachella to act as the Highway Bridge Program administrator and applicant for the Dillon Road Bridge over Coachella Valley Stormwater Channel (CVSC) Project, Project # 2019-ST-109.
2. Resolution No. DR-2020-02, a Resolution of the Dillon Road Joint Powers Authority embracing the Bureau of Indian Affairs (BIA) and the California Department of Transportation (Caltrans) as the joint lead agencies in the preparation of the National Environmental Policy Act (NEPA) environmental documents for the Dillon Road Bridge over Coachella Valley Stormwater Channel (CVSC) Project, Project # 2019-ST-109 and authorize the City of Coachella to update California Environmental Quality Act (CEQA) documentation.
3. Resolution No. DR-2020-03, a Resolution of the Dillon Road Joint Powers Authority to adopt the alignment study for Dillon Road Bridge over Coachella Valley Stormwater Channel (CVSC) Project, Project # 2019-ST-109 and select a construction centerline as the proposed project for further analysis.

4. Review and direct staff on Weight Limits Restriction Signs for Dillon Road Bridge over Coachella Valley Stormwater Channel (CVSC) Project, Project # 2019-ST-109.

**PUBLIC COMMENTS:**

“The public may address the Authority on any item of interest to the public that is not on the agenda, but is within the subject matter jurisdiction thereof. Please limit your comments to three (3) minutes.”

**REPORTS AND REQUESTS:**

**ADJOURNMENT:**

*Complete Agenda Packets are available for public inspection at the  
City Clerk's Office at 53-462 Enterprise Way, Coachella, California, and on the  
City's website [www.coachella.org](http://www.coachella.org).*

THIS MEETING IS ACCESSIBLE TO PERSONS WITH DISABILITIES

# Dillon Road Joint Powers Authority

*Cabazon Band of Mission Indians  
City of Coachella  
Twenty-Nine Palms Band of Mission Indians*

**STAFF REPORT**  
**1/30/2020**

**TO:** Dillon Road Joint Powers Authority Chair and Board Members

**FROM:** Gabor Pakozdi, City Engineer, City of Coachella

**SUBJECT:** Resolution No. DR-2020-01, a Resolution of the Dillon Road Joint Powers Authority authorizing the City of Coachella to utilize its Local Code for applying for Highway Bridge Project funds, designating the City of Coachella as the lead agency under the California Environmental Quality Act, and delegating authority to the City of Coachella to act as the Highway Bridge Program administrator and applicant for the Dillon Road Bridge over Coachella Valley Stormwater Channel (CVSC) Project, Project # 2019-ST-109.

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**STAFF RECOMMENDATION:**

Approve Resolution No. DR-2020-01, a Resolution of the Dillon Road Joint Powers Authority ( " J P A " ) authorizing the City of Coachella ("City") to utilize its Local Code (Locode) for Highway Bridge Program (HBP) funds, designating the City as the lead agency under the California Environmental Quality Act ("CEQA"), and delegating authority to the City to act as the HBP administrator and applicant for the Dillon Road Bridge over Coachella Valley Stormwater Channel (CVSC) Project, Project # 2019-ST-109 ("Project"). Staff also recommends to notify and reassure Caltrans that this Resolution is consistent with JPA Resolution No. 2019-0.

**DISCUSSION/ANALYSIS:**

Due to tribal sovereignty, California's state government typically does not interfere in tribal governments. Additionally, tribal governments are not considered local government agencies and thus are not eligible to work directly with Caltrans and apply for HBP funds without an executed master agreement between the State and tribe.

In order for the JPA to be eligible to apply for HBP funds, the JPA must delegate authority to the City to act as the HBP fund administrator and applicant. As part of the application, the City will utilize its Locode. This Resolution also confirms and designates the City as the appropriate CEQA lead agency.

The Resolution is to ensure transparency and to assure Caltrans of the JPA's commitment and accountability. Upon receiving funding expenditure approval, also known as a federal "Authorization to Proceed" (E-76), the City will report back on a regular basis to the Board of

Directors on progress and document all expenditures and costs for the Board of Directors' review and approval at the JPA's board meetings.

The HBP is required to replace the structurally deficient existing Dillon Road Bridge. As an alternative to this Resolution, the JPA could prepare and execute a new master agreement between the State and the JPA tribe members but this is a lengthy process. More importantly, this approach may encounter some challenges and uncertainties that prevent certain results.

**FISCAL IMPACT:**

None.

**RESOLUTION NO. DR-2020-01**

**A RESOLUTION OF THE DILLON ROAD JOINT POWERS AUTHORITY AUTHORIZING THE CITY OF COACHELLA TO UTILIZE ITS LOCAL CODE FOR APPLYING FOR HIGHWAY BRIDGE PROGRAM FUNDS, DESIGNATING THE CITY OF COACHELLA AS THE LEAD AGENCY UNDER THE CALIFORNIA ENVIRONMENTAL QUALITY ACT, AND DELEGATING AUTHORITY TO THE CITY OF COACHELLA TO ACT AS THE HIGHWAY BRIDGE PROGRAM ADMINISTRATOR AND APPLICANT FOR THE DILLON ROAD BRIDGE OVER COACHELLA VALLEY STORMWATER CHANNEL (CVSC) PROJECT, PROJECT # 2019-ST-109.**

**WHEREAS**, the Board of Directors of the Dillon Road Joint Powers Authority (“Board of Directors”) desire to apply to the State of California Highway Bridge Program (“HBP”) for funds to replace the existing structurally deficient Dillon Road Bridge as part of the Dillon Road Bridge over Coachella Valley Stormwater Channel Project (“Project”), and

**WHEREAS**, the Board of Directors has determined that the Project may be eligible to receive federally-aided funds from HBP; and

**WHEREAS**, the relevant statutes related to federally-aid transportation projects require a local governmental agency to be the HBP fund applicant and administrator; and

**WHEREAS**, the Board of Directors authorizes and empowers the City of Coachella (“City”) to utilize its Local Code (“Locode”) for applying for HBP funds, and be the applicant and administrator for HBP funds; and

**WHEREAS**, consistent with State CEQA Guidelines section 15051, the Board of Directors designates the City as the appropriate lead agency under the California Environmental Quality Act (“CEQA”) for the Project; and

**WHEREAS**, upon receiving Caltrans and Federal Highway Administration funding expenditures approval through the HBP, also known as a federal “Authorization to Proceed” (E-76), the City will report back on a regular basis to the Board of Directors on progress and document all expenditures and costs for the Board of Directors’ review and approval at the Dillon Road Joint Powers Authority meetings.

**NOW, THEREFORE, BE IT RESOLVED, DETERMINED, AND ORDERED by the Dillon Road Joint Powers Authority, as follows:**

**SECTION 1.** The Board of Directors hereby finds and determines that the foregoing recitals are true and correct, are incorporated herein and by this reference made an operative part hereof.

**SECTION 2.** The Dillon Road Joint Powers Authority hereby designates the City as the appropriate CEQA lead agency for the Project, authorizes the City of Coachella to use its Locode, act as applicant for HBP funds, and administer the Dillon Road bridge over the Coachella Valley Storm Water Channel, Project # 2019-ST-109

**SECTION 3.** This Resolution shall take effect immediately upon its adoption by the Board of Directors, and the Clerk of the Dillon Road Joint Powers Authority shall attest to and certify the vote adopting this Resolution.

**PASSED, APPROVED and ADOPTED** this 30<sup>th</sup> day of January 2020.

\_\_\_\_\_  
Darrell Mike  
Chair

**ATTEST:**

\_\_\_\_\_  
Andrea J. Carranza, MMC  
Secretary of the Authority

**APPROVED AS TO FORM:**

\_\_\_\_\_  
Carlos Campos  
Authority Attorney

STATE OF CALIFORNIA )  
COUNTY OF RIVERSIDE ) ss.  
CITY OF COACHELLA )

**I HEREBY CERTIFY** that the foregoing Resolution No. DR-2020-01 was duly adopted by the Board of Directors of the Dillon Road Joint Powers Authority at a regular meeting thereof, held on the 30<sup>th</sup> day of January 2020, by the following vote of the Authority:

AYES:

NOES:

ABSENT:

ABSTAIN:

\_\_\_\_\_  
Andrea J. Carranza, MMC  
Secretary of the Authority

# Dillon Road Joint Powers Authority

*Cabazon Band of Mission Indians  
City of Coachella  
Twenty-Nine Palms Band of Mission Indians*

## STAFF REPORT

1/30/2020

**TO:** Dillon Road Joint Powers Authority Chair and Board Members

**FROM:** Gabor Pakozdi, Contract City Engineer, City of Coachella

**SUBJECT:** Resolution No. DR-2020-02, a Resolution of the Dillon Road Joint Powers Authority embracing the Bureau of Indian Affairs (BIA) and the California Department of Transportation (Caltrans) as the joint lead agencies in the preparation of the National Environmental Policy Act (NEPA) environmental documents for the Dillon Road Bridge over Coachella Valley Stormwater Channel (CVSC) Project, Project # 2019-ST-109 and authorize the City of Coachella to update California Environmental Quality Act (CEQA) documentation.

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### **STAFF RECOMMENDATION:**

Approve Resolution No. DR-2020-02, a Resolution of the Dillon Road Joint Powers Authority (“JPA”) embracing the Pacific Regional Office of the Bureau of Indian Affairs (“BIA”) and California Department of Transportation (“Caltrans”) as the joint lead agencies in the preparation of the National Environmental Policy Act (“NEPA”) environmental documents for the Dillon Road Bridge over Coachella Valley Stormwater Channel (CVSC) Project, Project # 2019-ST-109 (“Project”) and authorize the City of Coachella to update California Environmental Quality Act (“CEQA”) documents.

### **DISCUSSION/ANALYSIS:**

The entire Project is located within the Cabazon and Twenty-Nine Palms’ tribal lands. As it stands, the Project is eligible for funds through the Department of Interior, BIA, Fixing America’s Surface Transportation Act (FAST Act), the Tribal Transportation Program (TTP), the Highway Bridge Program (HBP) and other federal agencies and programs.

The Project requires preparation of an environmental document in compliance with NEPA, including associated technical studies. JPA staff determined that having BIA and Caltrans join forces will form an impeccable team for the preparation of the required NEPA environmental document. The BIA shall undertake a variety of actions related to Indian reservation lands, and Caltrans will address transportation issues that require NEPA compliance.

Additionally, this Resolution would authorize the City of Coachella, as the lead agency for the Project, to update the approved previous CEQA documentation with any additional information,



analysis, and documentation needed to keep the document valid and current with any new regulations.

**FISCAL IMPACT:**

None.

**RESOLUTION NO. DR-2020-02**

**A RESOLUTION OF THE DILLON ROAD JOINT POWERS AUTHORITY EMBRACING THE BUREAU OF INDIAN AFFAIRS (BIA) AND STATE OF CALIFORNIA DEPARTMENT OF TRANSPORTATION (CALTRANS) AS THE JOINT LEAD AGENCIES IN THE PREPARATION OF THE NATIONAL ENVIRONMENTAL POLIC ACT (NEPA) ENVIRONMENTAL DOCUMENTS FOR THE DILLON ROAD BRIDGE OVER COACHELLA VALLEY STORMWATER CHANNEL (CVSC) PROJECT, PROJECT # 2019-ST-109 AND AUTHORIZE THE CITY OF COACHELLA TO UPDATE CALIFORNIA ENVIRONMENTAL QUALITY ACT (CEQA) DOCUMENTATION.**

**WHEREAS**, the Board of Directors of the Dillon Road Joint Powers Authority (“Board of Directors”) must prepare an environmental document in compliance with the National Environmental Policy Act (“NEPA”) for the Dillon Road Bridge over Coachella Valley Stormwater Channel (“CVSC”) Project, Project # 2019-ST-109 (“Project”).

**WHEREAS**, the Board of Directors has determined that the Bureau of Indian Affairs (“BIA”) and the California Department of Transportation (“Caltrans”) joining forces in the preparation of environmental document is the proper approach to deliver this important Project expeditiously and to ensure public safety. The BIA shall undertake a variety of actions related to Indian reservation lands, and Caltrans will address transportation issues that require NEPA compliance.

**WHEREAS**, the Board of Directors embraces the BIA and Caltrans as the joint lead agencies in preparation of a single NEPA document, including the appropriate technical studies, to satisfy the requirements for any Federal approval or other Federal action required for the Project, including permits issued by other Federal agencies.

**WHEREAS**, the Dillon Road Joint Powers Authority (“JPA”) designates the City of Coachella (“City”) as the appropriate lead agency under the California Environmental Quality Act (“CEQA”) for the Project and authorizes and empowers the City to update the previous CEQA documentation (approved in 2010) with any additional information, analysis, and documentation needed to keep the document valid and current with any new regulations.

**NOW, THEREFORE, BE IT RESOLVED, DETERMINED, AND ORDERED by the Dillon Road Joint Powers Authority, as follows:**

**SECTION 1.** The Board of Directors hereby finds and determines that the foregoing recitals are true and correct, are incorporated herein and by this reference made an operative part hereof.

**SECTION 2.** The Dillon Road Joint Powers Authority hereby approves of the BIA and Caltrans, as the joint lead agencies under NEPA, to prepare a single NEPA document, including

the appropriate technical studies, and designates the City as the appropriate lead agency under CEQA and authorizes the City to update the previously approved CEQA documentation, as needed.

**SECTION 3.** This Resolution shall take effect immediately upon its adoption by the Board of Directors, and the Clerk of the Dillon Road Joint Powers Authority shall attest to and certify the vote adopting this Resolution.

**PASSED, APPROVED and ADOPTED** this 30<sup>th</sup> day of January 2020.

\_\_\_\_\_  
Darrell Mike  
Chair

**ATTEST:**

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Andrea J. Carranza, MMC  
Secretary of the Authority

**APPROVED AS TO FORM:**

\_\_\_\_\_  
Carlos Campos  
Authority Attorney

STATE OF CALIFORNIA )  
COUNTY OF RIVERSIDE ) ss.  
CITY OF COACHELLA )

**I HEREBY CERTIFY** that the foregoing Resolution No. DR-2020-02 was duly adopted by the Board of Directors of the Dillon Road Joint Powers Authority at a regular meeting thereof, held on the 30<sup>th</sup> day of January 2020, by the following vote of the Authority:

AYES:

NOES:

ABSENT:

ABSTAIN:

\_\_\_\_\_  
Andrea J. Carranza, MMC  
Secretary of the Authority

# Dillon Road Joint Powers Authority

*Cabazon Band of Mission Indians  
City of Coachella  
Twenty-Nine Palms Band of Mission Indians*

**STAFF REPORT**  
**1/30/2020**

**TO:** Dillon Road Joint Powers Authority Chair and Board Members

**FROM:** Gabor Pakozdi, City Engineer, City of Coachella

**SUBJECT:** Resolution No. DR-2020-03, a Resolution of the Dillon Road Joint Powers Authority to adopt the alignment study for Dillon Road Bridge over Coachella Valley Stormwater Channel (CVSC) Project, Project # 2019-ST-109 and select a construction centerline as the proposed project for further analysis.

## **STAFF RECOMMENDATION:**

Approve Resolution No. DR-2020-03, a Resolution of the Dillon Road Joint Powers Authority (“JPA”) to adopt the alignment study for the Dillon Road Bridge over Coachella Valley Stormwater Channel (“CVSC”) Project, Project # 2019-ST-109 (“Project”) and select a new construction centerline at 16’ offset toward the northwest side from the existing street center line, in lieu of using the existing centerline for symmetrical corridor widening.

## **DISCUSSION/ANALYSIS:**

There are six (6) billboards within the Project limits from the Cabazon Road/Avenue 48 intersection to the CVSC. As part of the preliminary engineering and environmental document efforts, the Project staff performed an alignment study and evaluated the three (3) alternatives below:

1. Billboard “A” frames overhang encroachment over sidewalk  
This was evaluated but deemed not desirable because privately owned structures typically should not encroach in the public street right of way.
2. Widen symmetrically  
Holding symmetrical corridor widening would impact a total of four (4) billboards located in middle segment of Dillon Road, except for the two (2) billboards located at the Cabazon Road/Avenue 48 intersection. With this choice, there would be higher relocation costs.
3. Set the new construction centerline at a 16’ offset toward the northwest side from the existing street centerline.  
Because the landowners are the same on both sides of the street, the right of way acquisitions (areas) would be the same. The notable advantage of this option is that it

avoids relocating two (2) billboards on the southeast side. Thus, only two (2) billboards must be relocated on the northwest side.

The purposes of this Resolution is to document JPA's concurrence and approval to use alternative no. 3 as the proposed Project for final engineering design and for analysis in the environmental documentation.

**FISCAL IMPACT:**

Alternative 3 is the most sensible solution minimizing the overall impacts and project costs.

**RESOLUTION NO. DR-2020-03**

**A RESOLUTION OF THE DILLON ROAD JOINT POWERS AUTHORITY TO ADOPT THE ALIGNMENT STUDY FOR THE DILLON ROAD BRIDGE OVER COACHELLA VALLEY STORMWATER CHANNEL (CVSC) PROJECT, PROJECT # 2019-ST-109 AND SELECT A CONSTRUCTION CENTERLINE AS THE PROPOSED PROJECT FOR FURTHER ANALYSIS.**

**WHEREAS**, the Board of Directors of the Dillon Road Joint Powers Authority (“Board of Directors”) would like to adopt the alignment study for the Dillon Road Bridge over Coachella Valley Stormwater Channel Project (“Project”); and

**WHEREAS**, there are six (6) billboards within the Project limits and the alignment study evaluated three (3) alternatives for the Project’s centerline;

**WHEREAS**, the Board of Directors acknowledge that setting the new construction centerline at a 16’ offset toward the northwest side from the existing street centerline is the most sensible solution because it minimizes the overall impacts on the existing billboards and saves Project costs.

**WHEREAS**, the Board of Directors therefore selects the new construction centerline at a 16’ offset toward the northwest side from the existing street centerline as the proposed Project for the final engineering design and for analysis in the environmental documentation.

**NOW, THEREFORE, BE IT RESOLVED, DETERMINED, AND ORDERED by the Dillon Road Joint Powers Authority, as follows:**

**SECTION 1.** The Board of Directors hereby finds and determines that the foregoing recitals are true and correct, are incorporated herein and by this reference made an operative part hereof.

**SECTION 2.** The Board of Directors hereby adopts the alignment study and selects the new construction centerline at a 16’ offset toward the northwest side from the existing street centerline as the proposed Project for engineering design and environmental documentation for the Dillon Road bridge over the Coachella Valley Storm Water Channel, Project # 2019-ST-109.

**SECTION 3.** This Resolution shall take effect immediately upon its adoption by the Board of Directors, and the Clerk of the Dillon Road Joint Powers Authority shall attest to and certify the vote adopting this Resolution.

**PASSED, APPROVED and ADOPTED** this 30<sup>th</sup> day of January 2020.

\_\_\_\_\_  
Darrell Mike  
Chair

**ATTEST:**

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Andrea J. Carranza, MMC  
Secretary of the Authority

**APPROVED AS TO FORM:**

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Carlos Campos  
Authority Attorney



STATE OF CALIFORNIA )  
COUNTY OF RIVERSIDE ) ss.  
CITY OF COACHELLA )

**I HEREBY CERTIFY** that the foregoing Resolution No. DR-2020-03 was duly adopted by the Board of Directors of the Dillon Road Joint Powers Authority at a regular meeting thereof, held on the 30<sup>th</sup> day of January 2020, by the following vote of the Authority:

AYES:

NOES:

ABSENT:

ABSTAIN:

\_\_\_\_\_  
Andrea J. Carranza, MMC  
Secretary of the Authority

# Dillon Road Joint Powers Authority

*Cabazon Band of Mission Indians  
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## STAFF REPORT

1/30/2020

**TO:** Dillon Road Joint Powers Authority Chair and Board Members

**FROM:** Gabor Pakozdi, City Engineer, City of Coachella

**SUBJECT:** Review and direct staff on Weight Limits Restriction Signs for Dillon Road Bridge over Coachella Valley Stormwater Channel (CVSC) Project, Project # 2019-ST-109.

### **STAFF RECOMMENDATION:**

- Establish weight limits restriction on Dillon Road Bridge over Coachella Valley Stormwater Channel.
- Review and Direct staff on to erect appropriate weight limits restriction signs in the vicinity of Dillon Road Bridge over Coachella Valley Stormwater Channel within the distances established in 2B.59 of the Californian Manual on Uniform Traffic Control Devices (CA MUTCD).

### **DISCUSSION/ANALYSIS:**

Caltrans SMI Structure Maintenance and Investigations (SMI) Unit has performed numerous bridge inspections and load rating analysis in 2019. The existing Dillon Road bridge inspection report shows the structure integrity is in poor condition with the sufficiency rating (SF) of 26.4<50. As a result, Caltrans, in its letter dated December 2, 2019, recommended to limit load carrying capacities on the bridge, and post appropriate signs prohibiting trucks with certain weights from travelling on the bridge, pursuant to the rules and regulations set forth by California Vehicle Code (CVC) Division 15, Chapter 5, Sections 35550-35755. The City of Indio installed two sets each of (R12-5) regulatory and warning [W-20 (CA)] on Jan 7, 2020.

Since the bridge replacement will take longer than the temporary sign posting threshold of 90 days, a public hearing is recommended. Although, the tribes may not require complying to hold a public hearing, it is recommended in the best interest for public safety. The staff is seeking concurrence and/or directions to properly address these issues listed below:

1. Agree to hold a public hearing to inform the local community and truckers
2. Pick the date, time and venue to hold public hearing
3. Inform City of Indio on public hearing

4. Inform the public and businesses located within proximity of the bridge of the public hearing notice
5. Install additional advance weight limit signs, as necessary
6. Provide any additional directions

**FISCAL IMPACT:**

The proper signages to help truckers to avoid violations. More importantly, it is also to mitigate any risks and liabilities.

***It should also be noted that the weight limit restriction shall not apply to certain types of trucks functions, including; emergency response trucks (Fire, Paramedic, and Police), as well as, commercial trucks making deliveries to businesses and residential neighborhoods in the vicinity of the bridge (e.g. UPS, FedEx, water delivery trucks, etc.)***